

IN THE MATTER OF
THE SECURITIES ACT, SNB 2004, CHAPTER S-5.5, AS AMENDED
(THE “ACT”)
AND
IN THE MATTER OF
THE INVESTMENT INDUSTRY REGULATORY ORGANIZATION OF CANADA

ORDER

(Subsection 35(1)(b) of the Act)

WHEREAS subsection 35(1)(b) of the Act provides the Financial and Consumer Services Commission (the “**Commission**”) with the power to recognize, on application, a self-regulatory organization if the Commission is satisfied that to do so would be in the public interest;

AND WHEREAS the Commission recognized the Investment Industry Regulatory Organization of Canada (“**IIROC**”) as a self-regulatory organization by an order dated 1 June 2008, as amended on 7 June 2010, 12 April 2018, and 1 April 2021, subject to terms and conditions (the “**IIROC Recognition Order**”);

AND WHEREAS on 3 August 2021, the Canadian Securities Administrators (the “**CSA**”) published the [CSA Position Paper 25-404 New Self-Regulatory Organization Framework](#) (the “**CSA Position Paper**”) describing the plan to establish a new single enhanced self-regulatory organization that will consolidate the functions of IIROC and the Mutual Fund Dealers Association of Canada (“**MFDA**”); and IIROC and the MFDA commenced the process of amalgamation to create a new single self-regulatory organization (“**New SRO**”);

AND WHEREAS on 10 August 2022, the Commission received an application from IIROC (“**Application**”) seeking approval to use unallocated monies from the IIROC Restricted Fund, as defined in Schedule 1 to pay for external advisor costs incurred by IIROC related to the creation of the New SRO (the “**New SRO Integration Costs**” as described in Appendix A of Schedule 1 of this order) in accordance with subparagraph 8(a)(iv) of Appendix A of the IIROC Recognition Order¹;

¹ Section 8 of Appendix A - Terms and Conditions of the Recognition Order states that “*All fines collected by IIROC and all payments made under settlement agreements entered into with the IIROC may be used only as follows:*”

- (a) *as approved by the Board’s corporate governance committee,*
 - (i) *for the development of systems or other expenditures that are necessary to address emerging regulatory issues and are directly related to protecting investors or the integrity of the capital markets, provided that any such use does not constitute normal course operating expenses;*

AND WHEREAS IIROC has submitted that:

1. it has incurred, and continues to incur, the New SRO Integration Costs for the following services:

- (i) legal and regulatory advisors to advise on all aspects of the integration of IIROC into the New SRO;
- (ii) consultants to advise on the integration of IIROC into the New SRO, including advice related to corporate structure, organizational design and change management;
- (iii) consultants to conduct an executive search for the new CEO and members of the board of directors for the New SRO;
- (iv) accounting support to produce proforma financial statements for the New SRO; and
- (v) compensation and benefits structure alignment advisors;

2. the New SRO Integration Costs directly arise from the creation of the New SRO, mandated by the CSA;

3. as the CSA Position Paper describes the creation of the New SRO as an initiative with a clear public interest mandate which will enhance investor protection, IIROC is of the view that disbursements from the IIROC Restricted Fund to cover such costs would be appropriate and consistent with the underlying intent in section 8 of Appendix A of the IIROC Recognition Order that fine and settlement monies be used for a public interest and investor protection purposes; and

4. the use of the funds from the IIROC Restricted Fund towards the New SRO Integration Costs will not impact the availability of the funds for other expenses contemplated by subparagraphs 8(a)(i) to (iii) and paragraph 8(b) of Appendix A of the IIROC Recognition Order;

AND WHEREAS the CSA staff created a dedicated working group (the “**CSA Working Group**”) that conducted a thorough review of the Application and the above submissions;

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- (ii) *for education or research projects that are directly relevant to the investment industry, are in the public interest, and which benefit the public or the capital markets;*
 - (iii) *to contribute to non-profit, tax-exempt organization, the purposes of which include protection of investors, or those described in paragraph (a)(ii);*
 - (iv) *for such other purposes as may be subsequently approved by the Commission; or*

AND WHEREAS, the CSA Working Group recommended that IIROC be permitted to access, on a limited basis, funds for costs up to \$4.29 million, as described in Appendix A of Schedule 1, for the following reasons:

- the IIROC Restricted Fund is restricted to the expenses that are not considered operating in nature. Any costs directly associated with IIROC integrating into the New SRO are not ordinary operating costs;
- according to the CSA Position Paper, creation of the New SRO will contribute to the regulatory framework that has a clear public interest mandate which will enhance investor protection. The underlying intent of section 8 of Appendix A of the IIROC Recognition Order is that fine and settlement monies be used for a public interest and investor protection purposes. As such, the specified use of the IIROC Restricted Fund for the payment of external advisory costs associated with the formation of the New SRO is consistent with the intent of the IIROC Recognition Order;
- the use of the IIROC Restricted Fund will be limited to the New SRO Integration Costs, which can only be accessed in accordance with the specific terms and conditions set out in Schedule 1 of this order;


AND WHEREAS the Commission has approved a similar request from the MFDA;

AND WHEREAS, based on the Application, the Commission has determined that it is in the public interest to allow IIROC limited access to the IIROC Restricted Fund;

IT IS ORDERED by the Commission that, pursuant to subsection 35(1)(b) of the Act, IIROC may access the IIROC Restricted Fund to pay for the New SRO Integration Costs set out in Appendix A of Schedule 1 of this Order;

PROVIDED THAT IIROC complies with the terms and conditions contained in Schedule 1 of this order.

DATED 27 October 2022


Véronique Long
Secretary

SCHEDULE 1

Investment Industry Regulatory Organization of Canada Restricted Fund Application: Terms and Conditions

Definition

1. In this Schedule 1:
“New SRO Integration Costs” means external advisory costs related to the implementation of a new self-regulatory organization described in Appendix A.

“Restricted Fund” means the funds resulting from fines collected by IIROC and all payments made under settlement agreements entered into with IIROC.

Quarterly Reporting

2. IIROC must file with the Commission, by delivering to the members of the CSA Oversight Committee, within 30 days after the end of each quarter, starting with the quarter ending 30 September 2022, a report that includes the following information and documents:
 - (a) a summary of New SRO Integration Costs incurred during the previous calendar quarter or, in case of the initial filing, a summary of all New SRO Integration Costs incurred prior to 30 September 2022;
 - (b) a summary of the New SRO Integration Costs that IIROC reasonably expects to incur during the next calendar quarter(the **“Quarterly Reports”**).

Certification

3. The Quarterly Reports shall include a certification by the IIROC Chief Financial Officer, President and the Chair of the Finance, Audit and Risk Committee that:
 - (a) the expenses incurred during the relevant period are not operational in nature and only relate to the New SRO Integration Costs as set out in Appendix A; and
 - (b) after paying the New SRO Integration Costs, sufficient funds remain in IIROC’s restricted fund for other expenses contemplated by subparagraphs 8(a)(i) to (iii) and paragraph 8(b) of Schedule A to the IIROC Recognition Order.

Other Conditions

4. IIROC must make an additional application under subparagraph 8(a)(iv) of Schedule A to the IIROC Recognition Order and obtain additional prior approval by the Commission if it will use the Restricted Fund:

- (a) to pay for any New SRO Integration Cost that exceeds the amounts set out in Appendix A;
 - (b) to pay any cost that is not a New SRO Integration Cost described in Appendix A.
- 5. IIROC shall not use the Restricted Fund for any New SRO Integration Costs incurred after December 31, 2022.

**Appendix A - New SRO
Integration Costs¹**

Nature of Costs	Advisory Mandate	Projected Total Costs	Approved IIROC Expenditures²
Legal Fees	Integration Advisory	N/A	\$1.182M
Other External Consultants - Advisory Contract	Integration Management	\$5.525M – \$5.65M	\$2.593M
Executive Search - Fees & Support	New CEO and Board Search	\$966K - \$1.08M	\$483K
Finance - Accounting Support	Proforma Financial Statements	\$60K - \$68K	\$18K
Human Resources – Compensation and Benefits Structure Alignment	Compensation and Benefits Structure Alignment	\$434K - \$566K	\$14K
	Total		\$4.290M

Notes:

- 1. K= 1,000 M=1,000,000**
- 2. Range of projected third party advisors and consultant costs**