CSA/ACVM Canadian Securities Administrators Autorités canadiennes en valeurs mobilières

CSA Notice and Request for Comment

Proposed Amendments to National Instrument 81-102 *Investment Funds*

Exemptions from Certain Repurchase Transactions Requirements for Investment Funds

September 17, 2026

Introduction

The Canadian Securities Administrators (the **CSA** or **we**) are publishing proposed amendments to National Instrument 81-102 *Investment Funds* (the **Proposed Amendments**) for a 60-day comment period.

The Proposed Amendments provide exemptions from certain repurchase transactions requirements for reporting issuer investment funds where the purchaser is the Bank of Canada.

The Proposed Amendments:

(a) codify the temporary exemptive relief issued on July 24, 2025 through Coordinated Blanket Order 81-930 *Exemptions from Certain Repurchase Transactions Requirements for Investment Funds* (the **Coordinated Blanket Order**) for the Bank of Canada's repurchase facility, the Contingent Term Repo Facility (**CTRF**), and

(b) provide an exemption for future repurchase facilities provided by the Bank of Canada.

The text of the Proposed Amendments is contained in Annex A of this notice and will also be available on websites of the following CSA jurisdictions:

www.bcsc.bc.ca
www.asc.ca
www.fcaa.gov.sk.ca
www.mbsecurities.ca
www.osc.ca
www.lautorite.qc.ca
www.fcnb.ca
nssc.novascotia.ca

Substance and Purpose

The purpose of the Proposed Amendments is to provide harmonized exemptions from certain repurchase transactions requirements for reporting issuer investment funds where the purchaser is the Bank of Canada. The exemptions contemplated in the Proposed Amendments would allow reporting issuer investment funds to access the CTRF, as well as any future repurchase facilities provided by the Bank of Canada.

The Bank of Canada currently offers the CTRF for reporting issuer investment funds, which was developed to support the stability of the Canadian financial system by assisting market participants to address liquidity issues that may arise if there are severe market-wide liquidity stresses. Under the CTRF, the Bank of Canada will repurchase certain eligible fixed income securities issued or guaranteed by the Government of Canada or a provincial government. The CTRF offers Canadian-dollar funding for a term of up to 30 days to eligible participants. The CTRF may be activated and deactivated by the Bank of Canada, at its discretion. The Bank of Canada may offer other repurchase facilities to reporting issuer investments funds in the future.

The Proposed Amendments further recommendations made by the International Monetary Fund's 2025 Financial Sector Assessment Program for Canada relating to systemic liquidity[1] as they facilitate access to bilateral liquidity for regulated investment funds to address potential severe market conditions.

The Coordinated Blanket Order was implemented through local blanket orders in each CSA jurisdiction. The Coordinated Blanket Order is not subject to an expiration date in any of the CSA jurisdictions except for in Ontario. The local Coordinated Blanket Order in Ontario (the **OSC Blanket Order**) is in effect from July 24, 2025 to January 24, 2027, and will, provided required approvals are obtained, be extended by OSC Rule 81-931 *Extension to Ontario Securities Commission Coordinated Blanket Order 81-930 Exemptions from Certain Repurchase Transactions Requirements for Investment Funds* (**OSC Rule 81-931**) for an additional 18-month period from January 24, 2027 to July 24, 2028. The temporary exemptive relief provided by the OSC Blanket Order and OSC Rule 81-931 cannot be subject to a further extension under Ontario securities laws.

The CSA will consider whether any changes to the Proposed Amendments are needed following a consideration of any comments we receive on the publication for comment. If the Proposed Amendments do not require a republication for comment, we anticipate seeking all necessary approvals to adopt the Proposed Amendments with an aim of having the Proposed Amendments come into force on July 24, 2028 (the **Effective Date**).

[1] Canada: Financial Sector Assessment Program-Technical Note on Systemic Liquidity Assessment (August 8, 2025) (IMF Country Report No. 25/233), Recommendation #10.

Background

During times when the CTRF is activated, we recognize that an investment fund with exposure to Canadian dollar money markets and/or fixed income securities may benefit from accessing the CTRF to manage its liquidity during periods of severe market-wide liquidity stresses in the Canadian dollar money markets and/or fixed income markets. However, accessing the CTRF would result in a reporting issuer investment fund being unable to comply with certain repurchase transactions requirements. The Coordinated Blanket Order provides reporting issuer investment funds with exemptive relief from those requirements to facilitate access to the CTRF.

Summary of the Proposed Amendments

The exemptions contemplated by the Proposed Amendments are consistent with the temporary exemptions provided by the Coordinated Blanket Order. However, the Proposed Amendments would also allow reporting issuer investment funds to access future repurchase facilities provided by the Bank of Canada.

Securities legislation sets out the standard of care for the management of investment funds, requiring managers to act honestly, in good faith, and in the best interests of the investment fund. Investment fund managers of investment funds that access the CTRF or another Bank of Canada repurchase facility would remain subject to the statutory standard of care.

Consistent with the Coordinated Blanket Order, the Proposed Amendments would require that the cash delivered to the investment fund as consideration for sold securities in a repurchase transaction with the Bank of Canada only be used for liquidity management of the investment fund.

The Proposed Amendments also require investment funds relying on the exemptions to comply with certain reporting requirements. The requisite notices and reports must be delivered to the regulator or securities regulatory authority.

Local Matters

Annex B is being published in any local jurisdiction that is making related changes to local securities laws, including local notices or other policy instruments in that jurisdiction. It also includes any additional information that is relevant to that jurisdiction only.

Request for Comments

We welcome your comments on the Proposed Amendments. Please submit your comments in writing on or before November 16, 2026.

Address your submission to all of the CSA as follows:

British Columbia Securities Commission

Alberta Securities Commission
Financial and Consumer Affairs Authority of Saskatchewan
Manitoba Securities Commission
Ontario Securities Commission
Autorité des marchés financiers
Financial and Consumer Services Commission of New Brunswick
Superintendent of Securities, Department of Justice and Public Safety, Prince Edward Island
Nova Scotia Securities Commission
Securities Commission of Newfoundland and Labrador
Superintendent of Securities, Northwest Territories
Superintendent of Securities, Yukon
Superintendent of Securities, Nunavut

Submit your comments here - https://www.securities-administrators.ca/consultations/. Your comments will be distributed to the participating CSA members.

If Québec is a participating jurisdiction, and you are submitting your comments through the link above, you are submitting your comments to:

Me Philippe Lebel
Corporate Secretary and Executive Director, Legal Affairs
Autorité des marchés financiers
Place de la Cité, tour PwC
2640, boulevard Laurier, bureau 400
Québec (Québec) G1V 5C1
Fax: 514-864-8381
E-mail: consultation-en-cours@lautorite.qc.ca

We cannot keep submissions confidential because securities legislation in certain provinces requires publication of the written comments received during the comment period. All comments received will be posted on the websites of each of the Alberta Securities Commission at www.asc.ca, the Autorité des marchés financiers at www.lautorite.qc.ca and the Ontario Securities Commission at www.osc.ca. Therefore, you should not include personal information directly in comments to be published. It is important that you state on whose behalf you are making the submission.

Content of Annexes

The text of the Proposed Amendments is contained in Annex A to this notice and is available on the websites of members of the CSA:

Annex A: Proposed Amendments to National Instrument 81-102 *Investment Funds*

Annex B: Local Matters, where applicable

Questions

Please refer your questions to any of the following:

British Columbia Securities Commission

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Alberta Securities Commission

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Financial and Consumer Affairs Authority of Saskatchewan

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Manitoba Securities Commission

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ANNEX A

PROPOSED AMENDMENTS TO
NATIONAL INSTRUMENT 81-102 INVESTMENT FUNDS

1. National Instrument 81-102 Investment Funds is amended by this Instrument.

2. Section 2.13 is amended by adding the following subsections:

(3) Items 2, 5 and 6 of subsection (1) and subsection (2) do not apply to an investment fund that

1. enters into a repurchase transaction under a written agreement with the Bank of Canada in respect of which the Bank of Canada is the purchaser, and

2. uses the cash from the sale proceeds received by the investment fund from the repurchase transaction for liquidity management of the investment fund.

(4) An investment fund that enters into a written agreement under subsection (3) must, within 5 days after the date of the agreement, complete and deliver to the regulator or securities regulatory authority a notice in the form contained in Appendix G-1.

(5) An investment fund that enters into a written agreement under subsection (3) must complete and deliver to the regulator or securities regulatory authority the following:

1. within 5 business days after the beginning of the repurchase transaction, a notice in the form contained in Appendix G-2;

2. as soon as reasonably practicable following the end of the term of the repurchase transaction, a report in the form contained in Appendix G-3**.**.

3. Section 2.17 is amended by adding the following subsection:

(5) Subsection (1) does not apply to an investment fund that complies with subsection 2.13(3)**.**.

4. The following appendices are added:

Appendix G-1 – Notice of a Bank of Canada Repurchase Agreement

1.	**Date of the written repurchase agreement with the Bank of Canada (dd/mm/yy)**	
2.	**Name of the investment fund manager**	
3.	**Name of each investment fund subject to the repurchase agreement**	

Appendix G-2 – Notice of a Bank of Canada Repurchase Transaction

1.	**Beginning (start date) of the Bank of Canada repurchase transaction (dd/mm/yy)**	
2.	**Name of the investment fund manager**	
3.	**Name of each investment fund subject to the repurchase agreement**	

Appendix G-3 – Report of a Bank of Canada Repurchase Transaction

1.	**Date of the report (dd/mm/yy)**	
2.	**Name of the investment fund manager**	
3.	**Name of each investment fund subject to the repurchase agreement**	
4.	**Beginning (start date) of the repurchase transaction (dd/mm/yy)**	
5.	**End of term (end date) of the repurchase transaction (dd/mm/yy)**	
6.	**Repurchase transaction amount (in Canadian dollars)**	
7.	**Repurchase transaction amount as a percentage of the investment fund's net asset value on the repurchase transaction start date (%)**	
8.	**The outstanding amount of all borrowings of each investment fund, including the amount of the sale proceeds delivered, as part of the repurchase transaction as a percentage of its net asset value on the repurchase transaction start date (%)**	
9.	**The outstanding amount of all borrowings of each investment fund as a percentage of its net asset value on the repurchase transaction end date (%)**	

Effective Date

5. (1) This Instrument comes into force on [date].

(2) In Saskatchewan, despite subsection (1), if this Instrument is filed with the Registrar of Regulations after [date], this Instrument comes into force on the day on which it is filed with the Registrar of Regulation.